

Message Text

UNCLASSIFIED

PAGE 01 SAN SA 01014 01 OF 02 021836Z
ACTION ARA-14

INFO OCT-01 ISO-00 AID-05 CIAE-00 COME-00 EB-08 INR-10
LAB-04 NSAE-00 SIL-01 SP-02 TRSE-00 PC-05 L-03
HA-05 /058 W
-----091157 021944Z /41
R 012156Z MAR 78
FM AMEMBASSY SAN SALVADOR
TO SECSTATE WASHDC 7192
INFO AMEMBASSY GUATEMALA

UNCLAS SECTION 1 OF 2 SAN SALVADOR 1014

STATE ALSO FOR LA/MRSD (GEORGE PHILLIPS)

GUATEMALA FOR ROCAP

E.O. 11652: N/A
TAGS: ELAB, ES
SUBJECT: AIFLD PROGRAM PROPOSALS FOR 1978-1979

REFS: (A) STATE 022285, (B) SAN SALVADOR 0862, (C) STATE
015842

1. MICHAEL HAMMER, PRESENTLY ON A VISIT TO EL SALVADOR AND
SLATED TO BECOME HEAD OF AIFLD'S AUDS PROGRAM BEGINNING APRIL
1 HAD SOME REPLIES TO MISSION'S COMMENTS ON AUDS PORTION OF AIFLD
PROGRAM PROPOSALS FOR 1978-1979. HE STATED THAT SINCE, IN VIEW
OF HIS UPCOMING POSITION, HE WOULD NORMALLY BE THE ONE TO RESPOND
TO THESE COMMENTS, HE DID NOT THINK IT WOULD INAPPROPRIATE
FOR HIM TO REPLY IN AN OFFICIAL CAPACITY TO MISSION STATEMENTS
ON AUDS PROGRAM PROPOSALS.

2. WITH RESPECT TO EMBASSY'S AND PEACE CORPS' QUESTIONING
WISDOM OF USING WORD "ACTIVIST", HAMMER STATED THAT TITLE OF
PERSONS PRESENTLY SO DESIGNATED WOULD BE CHANGED TO THAT OF
"COORDINATOR".

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 SAN SA 01014 01 OF 02 021836Z

3. WITH RESPECT TO WHOLE QUESTION OF AIFLD'S DIRECT PAYMENT TO
"ACTIVISTS" (TO BE KNOWN IN FUTURE AS "COORDINATORS"),
HAMMER SAID THAT HE WILL TRY TO MEET OBJECTIONS OF EMBASSY IN
FOLLOWING MANNER. BANK DRAFT WILL BE FORWARDED TO THE UNION COMUNAL
SALVADORENA (UCS), SENT OUT OF CARACAS BY THE EDUCATIONAL
INSTITUTE (FUNDACOM) OF FECAVE (FEDERACION CAMPESINA DE VENE-

ZUELA) ON BEHALF OF AIFLD/AUDS PROGRAM. SELECTION OF "COORDINATORS" WILL BE AT DISCRETION OF UCS, SUBJECT TO APPROVAL OF AIFLD IN COMPLIANCE WITH CONTRACT PROVISIONS AIFLD HAS WITH AID. ACCOUNTING OF MONUJS SO FORWARDED WILL BE PROVIDED THROUGH RECEIPTS SIGNED BY UCS-SELECTED, AIFLD-APPROVED "COORDINATORS".

4. HAMMER SPOKE WITH PEACE CORPS DIRECTOR ON FEBRUARY 21 AND AGREED TO FULLY COORDINATE AIFLD EFFORTS WITH PEACE CORPS EFFORTS IN THE AREA OF ATTEMPTS TO ESTABLISH MANAGEMENT AND ACCOUNTING EXPERTISE WITHIN UCS. HAMMER SAID SUCH COORDINATION WOULD BE BASED ON PREMISE OF AVOIDING NEEDLESS DUPLICATION OF EFFORTS. HE EMPHASIZED THAT FOUR ACCOUNTANT SUPERVISORS, NINE BOOKKEEPERS, AND ONE MANAGER/DIRECTOR WHO WILL WORK IN AIFLD-FUNDED POSITIONS WILL COOPERATE WITH PEACE CORPS VOLUNTEERS WORKING IN UCS.

5. TRYING TO CLARIFY STATEMENT ON PAGE 16 THAT COOPS WILL "ACHIEVE A MEASURE OF SELF-SUFFICIENCY RESULTING FROM THE PRACTICE OF CHARGING FOR ACCOUNTING AND BOOKKEEPING SERVICES", HAMMER STATED THAT AIFLD HOPES THAT EFFORTS OF HISTADRUT TECHNICIAN WILL INCREASE PRODUCTIVITY OF UCS COOPERATIVES SO THAT THE MEASURE OF SELF-SUFFICIENCY NEEDED TO PAY FOR SUCH FEES CAN BE ACHIEVED.

6. AS FOR POLITICAL IMPLICATIONS OF JOINT HISTADRUT PROGRAM FOR EL SALVADOR AND HONDURAS, HAMMER FELT THAT FEARS ARE UNFOUNDED, THAT A SEPARATE PROGRAM HAS BEEN ALLOCATED
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 SAN SA 01014 01 OF 02 021836Z

FOR EACH COUNTRY AND THAT THEY WILL PERFORM TECHNICAL ASSISTANCE FUNCTION IN SAME MANNER AS AIFLD PRESENTLY CONDUCTS ITS PROGRAMS IN THESE TWO COUNTRIES. GIVEN WHAT HE CONSIDERS THE EXCELLENT RELATIONS BETWEEN THE GOES AND ISRAEL IN AREA OF TECHNICAL ASSISTANCE TO GROUPS OTHER THAN UCS, HAMMER SAW NO PROBLEM IN GAINING GOES APPROVAL FOR THIS PROGRAM. AS FOR RELATIONSHIP BETWEEN TECHNICAL ADVISOR AND HISTADRUT TECHNICIAN, HAMMER SAID THAT TECHNICIAN WILL BE RESPONSIBLE TO NATIONAL EXECUTIVE

COUNCIL (CEN) OF UCS, WHICH WILL IN TURN DETERMINE RELATIONSHIP BETWEEN TECHNICAL ADVISOR AND TECHNICIAN. HAMMER TOLD LABOR OFFICER THAT IF PROGRAM DOES COME ABOUT, AIFLD WILL INSTRUCT TECHNICIAN TO COOPERATE, ACCORDING TO GUIDELINES ESTABLISHED BY CEN, WITH AID, PEACE CORPS, AND GOES WITH REGARD TO THEIR RESPECTIVE PROGRAMS WITH
TH UCS.

7. WITH REGARD TO AID COMMENTS, HAMMER STATED TO LABOR OFFICER THAT ACCORDING TO AGREEMENT BETWEEN AID/WASHINGTON AND AIFLD/WASHINGTON, AIFLD WILL HAVE OVERALL RESPONSIBILITY FOR PROJECT IMPLEMENTATION OF "MANAGERIAL CAPABILITY DEVELOPMENT" AND THEREFORE AIFLD WILL CONDUCT THAT PORTION OF PROJECT. HAMMER STATED

THAT IN REFERENCE TO WHAT ELSE AIFLD PLANS TO DO IN EL SALVADOR BESIDES HLEP THE UCS, THAT THE AUDS PROGRAM PROPOSALS FOR THE MOMENT ONLY CONTEMPLATE HELP TO THE UCS.

8. WITH REGARD TO SPECIFIC PEACE CORPS COMMENTS, HAMMER STATED THAT PROPOSED SALARIES WERE ESTABLISHED ON BASIS OF ESTIMATES AND ARE ADJUSTABLE IF NEED BE IN ORDER TO ATTRACT QUALIFIED PERSONNEL. WITH RESPECT TO "PROBLEM DIAGNOSIS" PORTION OF PROPOSED AUDS PROGRAM, HAMMER STATED WHOLE AIFLD PROGRAM PROPOSAL WAS SUBMITTED TO AID-CONTRACTED OUTSIDE CONSULTANTS AND THUS HAD THE BENEFIT OF AN "OBJECTIVE" ANALYSIS.

9. HAMMER FEELS THAT AUDS PROGRAM CAN BE CARRIED OUT EFFECTIVELY AND WITH ADEQUATE CONTROL SONLY BY HAVING A PERSON
UNCLASSIFIED

UNCLASSIFIED

PAGE 04 SAN SA 01014 01 OF 02 021836Z

ON-THE-SPOT. IN A DISCUSSION ON FEBRUARY 23 WITH THE VICE-PRESIDENT (ARRANGED BY THE EMBASSY AND AT WHICH DCM AND POLITICAL OFFICER WERE PRESENT), HAMMER ASKED FOR GOES APPROVAL FOR AIFLD TO ESTABLISH AN OFFICE IN SAN SALVADOR. HAMMER ASSURED VICE-PRESIDENT THAT THE PROPOSED OFFICE WOULD NOT ENGAGE IN URBAN LABOR UNION ACTIVITIES, BUT ONLY IN ACTIVITIES WITH UCS. HE ALSO HELD OUT THE POSSIBILITY OF SOME AIFLD ASSISTANCE TO THE GOVERNMENT AGRARIAN TRANSFORMATION AGENCY ISTA. UPON HAMMER'S ASSURANCES ABOUT THE OFFICE'S ROLE, THE VICE-PRESIDENT EXPRESSED HIS PERSONAL ACCEPTANCE OF AN AIFLD OFFICE AND SAID HE WOULD PRESENT THE REQUEST TO THE PRESIDENT IMMEDIATELY. HAMMER SAID HE WOULD WAIT IN EL SALVADOR UNTIL HE RECEIVED WORD OF THE PRESIDENT'S DECISION. HE IS STILL WAITING AND NO WORD HAS BEEN RECEIVED FROM THE OFFICE OF THE PRESIDENT.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 SAN SA 01014 02 OF 02 022020Z
ACTION ARA-14

INFO OCT-01 ISO-00 AID-05 CIAE-00 COME-00 EB-08 INR-10
LAB-04 NSAE-00 SIL-01 SP-02 TRSE-00 L-03 PC-05
HA-05 /058 W

-----092339 022101Z /61

R 012156Z MAR 78

FM AMEMBASSY SAN SALVADOR
TO SECSTATE WASHDC 7193
INFO AMEMBASSY GUATEMALA

UNCLAS SECTION 2 OF 2 SAN SALVADOR 1014

STATE ALSO FOR LA/MRSD (GEORGE PHILLIPS)

GUATEMALA FOR ROCAP

10. COMMENT. DESPITE HAMMER'S COMMENTS, EMBASSY STILL HAS QUESTIONS ABOUT AUDS PROGRAM PROPOSALS. THE EMBASSY BELIEVES THAT HAMMER'S STATEMENTS IN PARA. 3 DO NOT FULLY RESOLVE ITS LONG-STANDING OBJECTIONS TO DIRECT SUPPORT OF SPECIFICALLY DESIGNATED "ACTIVISTS" (NOW TO BE KNOWN AS "COORDINATORS"). THE EMBASSY WOULD ALSO LIKE CONFIRMATION OF HAMMER'S REMARKS IN PARA. 7 THAT THERE IS AN AGREEMENT BETWEEN AID/WASHINGTON AND AIFLD/WASHINGTON THAT AIFLD IS TO HAVE OVERALL RESPONSIBILITY FOR PROJECT IMPLEMENTATION OF UCS "MANAGERIAL CAPABILITY DEVELOPMENT". ASSUMING THAT THE GOES PROVES AMENABLE TO THE REESTABLISHMENT OF AN AIFLD OFFICE IN EL SALVADOR, THE IMPLEMENTATION OF THE AUDS PROGRAM PROPOSALS WILL REQUIRE THAT THE AIFLD-EMBASSY RELATIONSHIP AND THE EMBASSY'S COORDINATING ROLE MUST BE CLEARLY UNDERSTOOD.

11. WITH REGARD TO THE OVERALL EMBASSY ROLE, ALTHOUGH AIFLD PLAYS AN IMPORTANT ROLE IN UCS AFFAIRS, THE STATEMENT IN REF C TO THE EFFECT THAT "AIFLD HAS DIRECT RESPONSIBILITY FOR PROGRAM OPERATIONS" IN UCS MATTERS FAILS TO TAKE INTO ACCOUNT OTHER CHANNELS FOR USG ASSISTANCE TO THE UCS. THE AID MISSION HAS CON-

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 SAN SA 01014 02 OF 02 022020Z

DUCTED SEVERAL PROGRAMS FOR BENEFIT OF UCS COMPLETELY APART FROM AIFLD ACTIVITIES, INCLUDING ONE FOR HEALTH AND FAMILY PLANNING. AS PREVIOUSLY STATED, THE PEACE CORPS HAS FOURTEEN VOLUNTEERS WORKING IN UCS AND IS LOOKING INTO POSSIBILITY OF INCREASING THAT NUMBER. THE INTER-AMERICAN FOUNDATION (IAF), ACCORDING TO EMBASSY'S RECORDS, HAS AS OF THE END OF 1975 CONTRIBUTED APPROXIMATELY U.S. \$500,000 TO UCS PROGRAMS WITH THE TOTAL UNDOUBTEDLY BEING HIGHER WHEN TOTALS FOR 1976 AND 1977 ARE INCLUDED. BECAUSE OF THE COMPLEXITY OF U.S. INTEREST IN THE UCS, GOES INTEREST IN UCS AFFAIRS, AND THE CONTINUING POLITICAL SENSITIVITY OVER ANY PROGRAMS WITH "CAMPESEINOS", THE EMBASSY HAS FOUND ITSELF DEEPLY INVOLVED IN THE UCS. THE EMBASSY HAS IN THE PAST SOUGHT TO COORDINATE AND COMMENT ON THE PROGRAMS OF AIFLD, AID, PEACE CORPS, AND THE IAF AND WILL HAVE TO CONTINUE TO DO SO FOR THE FORESEEABLE FUTURE DUE LATTER COMPLEX IMPLICATIONS THAT U.S. PROGRAMS FOR THE UCS HAVE FOR U.S. INTERESTS. END COMMENT.

12. NOTE. THE EMBASSY WOULD APPRECIATE THE DEPARTMENT'S RE-ACTIONS TO ITS AND HAMMER'S COMMENTS ON THE AUDS PROGRAM PROPOSALS BEFORE THE PROPOSALS ARE FINALLY APPROVED.

LUBENSKY

UNCLASSIFIED

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, FOREIGN ASSISTANCE PROGRAMS
Control Number: n/a
Copy: SINGLE
Draft Date: 01 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 jan 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978SANS01014
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780096-0271
Format: TEL
From: SAN SALVADOR
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197803119/aaaadxdo.tel
Line Count: 229
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: feb0d1ba-c288-dd11-92da-001cc4696bcc
Office: ACTION ARA
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: 78 STATE 22285, 78 SAN SALVADOR 862
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10 mar 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3152815
Secure: OPEN
Status: NATIVE
Subject: AIFLD PROGRAM PROPOSALS FOR 1978-1979
TAGS: ELAB, ES, AIFLD
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/feb0d1ba-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014